

Meeting of the

LICENSING SUB COMMITTEE

Wednesday, 15 December 2010 at 6.30 p.m.

AGENDA

VENUE
Meeting Room M72, Town Hall, Mulberry Place, 5 Clove Crescent,
London, E14 2BG

Members: Ward Represented

Chair: Councillor Amy Whitelock Mile End & Globe Town;

Councillor Marc Francis Bow East;
Councillor David Snowdon Millwall;

If you require any further information relating to this meeting, would like to request a large print, Braille or audio version of this document, or would like to discuss access arrangements or any other special requirements, please contact:

Simmi Yesmin, Democratic Services,

Tel: 020 7364 4120, E-mail: simmi.yesmin@towerhamlets.gov.uk

LICENSING SUB COMMITTEE

Wednesday, 15 December 2010

6.30 p.m.

1. APOLOGIES FOR ABSENCE

To receive any apologies for absence.

2. DECLARATIONS OF INTEREST (Pages 1 - 2)

To note any declarations of interest made by Members, including those restricting Members from voting on the questions detailed in Section 106 of the Local Government Finance Act, 1992. See attached note from the Chief Executive.

		PAGE NUMBER	WARD(S) AFFECTED
3.	RULES OF PROCEDURE	3 - 14	AITEGIES

To note the rules of procedure which are attached for information.

4. ITEMS FOR CONSIDERATION

- 4 .1 Application for a New Premises Licence for Verde, Unit 15 66 Shadwell; 3, 45 Narrow Street, London, E14 8DN (LSC 50/011)
- 5. ANY OTHER BUSINESS THAT THE CHAIR CONSIDERS URGENT

Agenda Item 2

DECLARATIONS OF INTERESTS - NOTE FROM THE CHIEF EXECUTIVE

This note is guidance only. Members should consult the Council's Code of Conduct for further details. Note: Only Members can decide if they have an interest therefore they must make their own decision. If in doubt as to the nature of an interest it is advisable to seek advice prior to attending at a meeting.

Declaration of interests for Members

Where Members have a personal interest in any business of the authority as described in paragraph 4 of the Council's Code of Conduct (contained in part 5 of the Council's Constitution) then s/he must disclose this personal interest as in accordance with paragraph 5 of the Code. Members must disclose the existence and nature of the interest at the start of the meeting and certainly no later than the commencement of the item or where the interest becomes apparent.

You have a **personal interest** in any business of your authority where it relates to or is likely to affect:

- (a) An interest that you must register
- (b) An interest that is not on the register, but where the well-being or financial position of you, members of your family, or people with whom you have a close association, is likely to be affected by the business of your authority more than it would affect the majority of inhabitants of the ward affected by the decision.

Where a personal interest is declared a Member may stay and take part in the debate and decision on that item.

What constitutes a prejudicial interest? - Please refer to paragraph 6 of the adopted Code of Conduct.

Your personal interest will also be a prejudicial interest in a matter if (a), (b) and either (c) or (d) below apply:-

- (a) A member of the public, who knows the relevant facts, would reasonably think that your personal interests are so significant that it is likely to prejudice your judgment of the public interests; AND
- The matter does not fall within one of the exempt categories of decision listed in (b) paragraph 6.2 of the Code; AND EITHER
- The matter affects your financial position or the financial interest of a body with which (c) you are associated; or
- The matter relates to the determination of a licensing or regulatory application (d)

The key points to remember if you have a prejudicial interest in a matter being discussed at a meeting:-

- i. You must declare that you have a prejudicial interest, and the nature of that interest, as soon as that interest becomes apparent to you; and
- ii. You must leave the room for the duration of consideration and decision on the item and not seek to influence the debate or decision unless (iv) below applies; and

- iii. You must not seek to <u>improperly influence</u> a decision in which you have a prejudicial interest.
- iv. If Members of the public are allowed to speak or make representations at the meeting, give evidence or answer questions about the matter, by statutory right or otherwise (e.g. planning or licensing committees), you can declare your prejudicial interest but make representations. However, you must immediately leave the room once you have finished your representations and answered questions (if any). You cannot remain in the meeting or in the public gallery during the debate or decision on the matter.

TOWER HAMLETS



LICENSING COMMITTEE

RULES OF PROCEDURE
GOVERNING APPLICATIONS FOR
PREMISES LICENCES
AND OTHER PERMISSIONS
UNDER THE LICENSING ACT 2003

1. Interpretation

- 1.1 These Procedures describe the way in which hearings will be conducted under the Licensing Act 2003, as set out in the Licensing Act 2003 (Hearings) Regulations 2005 (as amended). The Procedures take into account the Licensing Act (Premises Licences and Club Premises Certificates) Regulations 2005. The Procedures also include the time limits within which a hearing must commence (see Appendix A) and will be used by the Licensing Committee and Licensing Sub-Committee when conducting hearings.
- 1.2 The Hearings Regulations provide (Regulation 21) that a Licensing Authority shall, subject to the provisions of those Regulations, determine for itself the procedure to be followed at a hearing.
- 1.3 These Procedures, therefore, set out the way in which Licensing Sub-Committee Meetings will be conducted under the Licensing Act 2003, following the requirements of the Hearings Regulations. Wherever appropriate they have included the procedures followed successfully when determining licence applications under previous legislation.
- 1.4 Proceedings will not be rendered void only as the result of failure to comply with any provision of the Hearings Regulations (Regulation 31).

2. Composition of Sub-Committee

2.1 The Sub-Committee will consist of no less than three members and no business shall be transacted unless at least three members of the Licensing Committee are present and able to form a properly constituted Licensing Sub-Committee. In such cases the Chair shall have a second or casting vote. The Councillor for the ward in which the applicant's premises are situated, or where either the applicant or the objector resides, shall not normally form part of the Sub-Committee for that item on the agenda.

3. Timescales

3.1 Most hearings must take place within 20 working days from the last date for representations to be made with the following exceptions:

Within 10 working days from the last date for the police to object to:

- conversion of an existing licence;
- conversion of an existing club certificate;
- an application for a personal licence by an existing justices licence holder;
 and

Within 10 working days from the date the Licensing Authority receives the notice for a review of the premises licence following a closure order.

Within 7 working days from the last date for the police to object to:

a temporary event notice.

Within 5 working days from the last date for the police to object to:

- an interim authority notice (Note: the police must give notice of their objection within 48 hours of being given a copy of the notice).

Note: Where a hearing is likely to take longer than one day, the Authority must arrange for the hearing to take place on consecutive days.

3.2 Timescale for notice of hearings to be given

In most cases, the Authority shall give notice of a hearing no later than 10 working days before the first day on which the hearing is to be held. The following are exceptions to that rule:

At least five working days notice must be given to the parties of the date of a hearing for determination of:

- conversion of an existing licence
- conversion of an existing club certificate
- application for a personal licence by the holder of a justices licence
- review of a premises licence following a closure order

At least two days notice must be given to the parties to a hearing for determination of:

- police objection to an interim authority notice
- police objection to a temporary event notice

3.3 Persons who must be notified of a hearing

The persons who must be notified of a hearing are set out below as a summary:

- any applicant for any licence or certificate or a temporary event notice.
- any person who has made relevant representations about an application for a licence or for review of a licence (note for any representations deemed frivolous, vexatious or repetitious under Section 18(7)(c) or similar sections of the Licensing Act 2003 the objector must be notified of the Authority's decision as soon as possible and in any event before any hearing).
- Any police officer who has given notice of objection to:
 - a person specified as a Designated Premises Supervisor
 - an interim authority

- transfer of a premises licence
- a temporary event notice
- a personal licence
- Any holder of a premises licence or club premises certificate where:
 - application is made for review

Note: Anyone given notice of a hearing is a party and that is how that expression is used in these Rules of Procedure.

3.4 Information to be provided in a notice of hearing

The information that must be included in a notice of hearing includes:

- The procedure to be followed at the hearing;
- The right of the party to attend and to be assisted or represented by any person whether legally qualified or not;
- The ability to give further information in support of their application where the Authority has sought clarification;
- The right to question any other party if given permission by the Authority;
- The right to address the Authority;
- Notice of any particular points on which the Authority will want clarification at the hearing;
- The consequences if a party does not attend or is not represented at the hearing;
- For certain hearings particular documents must accompany the notice which is sent to parties informing them of the hearing. Reference must be made to Schedule 3 of the Hearings Regulations for this purpose.

3.5 Failure of Parties to Attend the Hearing

If a party has informed the Authority that they will not be attending or be represented at the hearing, it may proceed in their absence.

If a party does not give notice that they will not be attending but fails to attend and is not represented, the Authority may either:

- a) adjourn the hearing if it considers it to be necessary in the public interest or
- b) hold the hearing in the party's absence

If the Authority holds the hearing in the absence of a party, it will consider at the hearing the application, representation or notice given by the party.

If the Authority adjourns the hearing to a specified date it must forthwith the parties of the date, time and place to which the hearing has been adjourned.

Note: Transition hearings cannot be adjourned to a date beyond the date that which causes an application to deemed as determined by default.

4. Procedure at the Hearing

4.1 The usual order of proceedings will be as set out below. The Sub-Committee will allow the parties an equal maximum time period in which to give further information in support of their application, representation or response. Where the Authority has given notice that it will seek clarification on that point at the hearing or where permission has been given to call any further persons to give supporting evidence, the Sub-Committee may allow the parties to question any other party and to address the Licensing Sub-Committee. The Sub-Committee will seek, in all cases, to avoid repetition of points (whether included in written material or otherwise), irrelevancy, or any abuse of the procedure.

At the beginning of the hearing the procedure to be followed will be explained to the parties. The hearing will, so far as is possible, take the form of a discussion, led by the Sub-Committee. Cross-examination will not be permitted unless the Sub-Committee considers it necessary.

- i) The Chair will begin by explaining how the proceedings will be conducted, and indicate any time limits that may apply to the parties to the application.
- ii) The report will be briefly introduced by an Officer of the Licensing Section summarising the application.
- iii) The Sub-Committee will then consider any requests by a party for any other person to be heard at the hearing in accordance with the Regulations. Permission will not be unreasonably withheld provided proper notice has been given.
- iv) A summary of the nature and extent of the application by the applicant or their representative. This should be brief, avoid repetition of material already available to the Committee in the Officer's report or otherwise, and include any reasons why an exception should be made to the Council's Licensing Policy, where appropriate. The submission may be followed by the evidence of any person who has been given permission by the Committee to give supporting evidence on behalf of the applicant.
- v) A summary of the reasons for making representations about the application by any interested party. This should be brief and avoid any repetition of information already made available to the Committee either in the Officer's report or otherwise. That will be followed by the evidence of any person who has been given permission by the Panel to give supporting evidence on behalf of the objectors.
- vi) A summary of the reasons for making representations by or on behalf of any Responsible Authority. This should be brief and avoid any repetition of information already made available to the Licensing Sub-Committee

- either in the Officer's report or otherwise. That will be followed by the evidence of any person who has been given permission by the Panel to give supporting evidence on behalf of the Responsible Authority.
- vii) Members of the Sub-Committee may ask any questions of any party or other person appearing at the hearing.
- 4.2 The following requirements of the Hearing Regulations will also be followed by the Licensing Sub-Committee:
 - a) The Sub-Committee will be guided by legal principles in determining whether evidence is relevant and fairly admissible. In particular, hearsay evidence may be admitted before the Sub-Committee but consideration will always be given to the degree of weight, if any, to be attached to such evidence in all the relevant circumstances.
 - b) The Sub-Committee may impose a time limit on the oral representations to be made by any party. In considering whether to do so, and in considering the length of any such time limit, the Sub-Committee will take into account the importance of ensuring that all parties receive a fair hearing, and the importance of ensuring that all applications are determined expeditiously and without undue delay.
 - c) In considering the time limits referred to in (b) above, regard must be had to the requirement to allow each party an equal amount of time.
- 4.3 When considering any representations or notice made by a party, the Authority may take into account documentary or other information produced by a party in support of their application, representation or notice, either:
 - a) before the hearing, or
 - b) with the consent of all other parties, by the Sub-Committee at the hearing

The Authority will disregard any information given by a party, or any other person appearing at the hearing, which is not relevant to:

- a) their application, representation or notice; and
- b) the promotion of the licensing objectives or the crime prevention objective where notice has been given by the police.
- 4.4 All hearings shall take place in public save that:
 - a) The Licensing Sub-Committee may exclude the public from all or part of a hearing where it considers that, on balance, it is in the public interest to do so.
 - b) The parties and any person representing them may be excluded in the same way as another member of the public

- c) The Licensing Sub-Committee may require any person attending the hearing who in their opinion is behaving in a disruptive manner to leave the hearing and may:
 - refuse to permit the person to return; or
 - allow them to return only on such conditions as the authority may specify.
- 4.5 Any person so excluded may, before the end of the hearing, submit to the Authority in writing, any information which, they would have been entitled to give orally had they not been required to leave. Where there are a number of items on the agenda, the adjournment of that item for a short period, whilst another item is heard, may allow this process to be carried out effectively.

5. Determination of Application – Time Limits

- 5.1 The Licensing Sub-Committee must make its determination at the conclusion of the hearing where the application is for:
 - a) Conversion or variation of an existing licence during transition
 - b) Conversion or variation of an existing club certificate during transition
 - c) A review of a premises licence following a closure order
 - d) A personal licence by the holder of a justices licence
 - e) A counter notice following police objection to a temporary event notice
- 5.2 In any other case the Authority must make its determination within the period of five working days, beginning with the day, or the last day, on which the hearing was held.
- 5.3 Where a hearing has been dispensed with because all of the parties have agreed that a hearing is unnecessary (and the Authority has agreed, giving notice to the parties in writing), then the Authority must make its determination within 10 working days beginning with the day the authority gives such notices to the parties. The Team Leader (Licensing) shall be authorised to make the determination on behalf of the Authority.

6. Record of Proceedings

6.1 The Authority must arrange for a record to be taken of the hearing in a permanent and intelligible form and for that record to be kept for six years from the date of determination. Where an appeal is brought against a determination by the Authority, the record must be kept for six years from the date of disposal of the appeal.

7. Irregularities

7.1 Proceedings will not be rendered void only as the result of failure to comply with any provision of the Hearings Regulations

7.2 Clerical mistakes in any document recording a determination of the Authority, or errors arising in such a document as the result of an accidental slip or omission, may be corrected by the Authority.

8. Notices

- 8.1 In accordance with the Regulations, any notices must be given in writing. Such a notice may be sent electronically, providing:
 - a) it can be accessed by the recipient in a legible form;
 - b) it is capable of being reproduced as a document for future reference;
 - c) the recipient has agreed in advance to receive it in such form;
 - d) a copy is sent in documentary form forthwith to the recipient.

9. Appeals

9.1 Either those who have made an application or those who have made representations on an application may appeal to the Magistrates Court.

Note: An appeal must be commenced within twenty one days beginning with the day on which the appellant was notified by the Licensing Authority of their decision.

APPENDIX A

Application Type	Period of Time within which Hearing to be Held (after reps have closed)	Notice Period of Hearing	Notice Sent To	Attendee Reply Form Back In
Section 18 (3)(a) (determination of application for premises license)	20 working days	10 working days	Applicant; People who have made representations	5 working days
Section 35(3)(a) (determination of application to vary premises licence).	20 working days	10 working days	Applicant; People who have made representations	5 working days
Section 39(3)(a) (determination of application to vary premises licence to specify individual as premises supervisor).	20 working days	10 working days	Applicant (premises holder); Chief Officer of Police who has given notice; The proposed premises supervisor	5 working days
USection 44(5)(a) (determination of application for transfer of premises licence).	20 working days	10 working days	Applicant; Chief Officer of Police who has given Notice; The present holder of the premises licence	5 working days
Section 52(2) (determination of application for review of premises licence).	20 working days	10 working days	The holder of the premises licence of where application applies; People who have made representations; Applicant	5 working days
Section 120(7)(a) (determination of application for grant of personal licence).	20 working days	10 working days	Applicant; Chief Officer of Police who has given Notice	5 working days
Section 121(6)(a) (determination of application for the renewal of personal licence).	20 working days	10 working days	Applicant; Chief Officer of Police who has given Notice	5 working days
Section 124(4)(a) (convictions coming to light after grant or renewal of personal licence).	20 working days	10 working days	The holder of the licence; Chief Officer of Police who has given Notice	5 working days
Paragraph 26(3)(a) of Schedule 8 (determination of application by holder of a justices' licence for	10 working days	5 working days	Applicant; Chief Officer of Police who has given Notice	2 working days

grant of personal licence).				
Section 31(3)(a) (determination of application for a provisional statement).	20 working days	10 working days	Applicant; People who have made representations	5 working days
Section 48(3)(a) (cancellation of interim authority notice following police objection).	5 working days	2 working days	The person who has given Notice; Chief Officer of Police who has given Notice	1 working day
Section 72(3)(a) (determination of application for club premises certificate).	20 working days	10 working days	Applicant (club); People who have made representations	5 working days
Section 85(3) (determination of application to vary club premises certificate).	20 working days	10 working days	Applicant (club); People who have made representations	5 working days
Section 88(2) (determination of application for review of club premises certificate).	20 working days	10 working days	Club that holds club premises certificate; People who have made representations; Applicant	5 working days
Section 105(2)(a) (counter notice following police objection to temporary event notice)	7 working days	2 working days	The premises user; Chief Officer who has given Notice	1 working day
Section 167(5)(a) (review of premises licence following closure order).	10 working days	5 working days	The holder of the premises licence; People who have made representations	2 working days
Paragraph 4(3)(a) of Schedule 8 (determination of application for conversion of existing licence).	10 working days	5 working days	Applicant; Chief Officer of Police who has given Notice	2 working days
Paragraph 16(3)(a) of Schedule 8 (determination of application for conversion of existing club	10 working days	5 working days	Applicant (club) Chief Officer who has given Notice	2 working days

APPENDIX B

Regulation 8

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1.	A party shall give to the authority within the period of time provided for in the following provisions of this regulation a notice stating:
(a)	whether he intends to attend or be represented at the hearing;
(b)	whether he considers a hearing to be unnecessary.
2.	In a case where a party wishes any other person (other than the person he intends to represent him at the hearing) to appear at the hearing, the notice referred to in paragraph (1) shall contain a request for permission for such other person to appear at the hearing accompanied by details of the name of that person and a brief description of the point or points on which that person may be able to assist the authority in relation to the application, representations or notice of the party making the request.
3.	In the case of a hearing under:
(a)	section 48(3)(a) (cancellation of interim authority notice following police objection), or
(b)	section 105(2)(a) (counter notice following police objection to temporary event notice),
	the party shall give the notice no later than one working day before the day or the first day on which the hearing is to be held.
4.	In the case of a hearing under:
(a)	section 167(5)(a) (review of premises licence following closure order),
(b)	paragraph 4(3)(a) of Schedule 8 (determination of application for conversion of existing licence),
(c)	paragraph 16(3)(a) of Schedule 8 (determination of application for conversion of existing club certificate), or
(d)	paragraph 26(3)(a) of Schedule 8 (determination of application by holder of justices' licence for grant of personal licence),
	the party shall give the notice no later than two working days before the day or the first day on which the hearing is to be held.
5.	In any other case, the party shall give the notice no later than five working days before the day or the first day on which the hearing is to be held.

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Agenda Item 4.1

Committee :	Date	Classification	Report No.	Agenda Item No.
Licensing Sub Committee	15 December 2010	Unclassified	LSC 50/011	NO.

Report of Colin Perrins

Head of Trading Standards and Commercial

Originating Officer:

Licensing Officer - Nick Kemp

Title Licensing Act 2003

Application for a new Premises Licence for Verde, Unit 3, 45 Narrow Street, London, E14

8DN.

Ward affected **Shadwell**

1.0 **Summary**

Applicant: Verde at Riverside Limited

Name and

Address of Premises: Verde

Unit 3, Mosaic 45 Narrow Street

London E14 8DN

Licence sought: Licensing Act 2003 variation

Sale of alcohol

Objectors: Local Residents

2.0 Recommendations

2.1 That the Licensing Committee considers the application and objections then adjudicate accordingly.

LOCAL GOVERNMENT 2000 (Section 97) LIST OF "BACKGROUND PAPERS" USED IN THE DRAFTING OF THIS REPORT

Brief description of "background paper"

Tick if copy supplied for register

If not supplied, name and telephone number of holder

File Only

020 7364 7446

3.0 Background

- 3.1 This is an application for a variation in a premises licence for **Verde, Unit 3, 45 Narrow Street, London, E14 8DN.**
- 3.2 A copy of the application is enclosed as **Appendix 1**.
- 3.3 The applicant has described the nature of the application as: A café and shop to include the sale of alcohol.
- 3.4 The hours that have been applied for are as follows:-

Sale of Alcohol (on and off sales)

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Monday to Saturday 10:00 hours – 22:00 hours Sunday 11:00 hours – 21:30 hours
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Hours premises is open to the public:

Monday to Saturday 08:00 hours – 23:00 hours Sunday 08:00 hours – 22:00 hours

The original application was for the sale of alcohol 08:00 hours to 23:00 hours Monday to Sunday, however, following discussions with Environmental Protection they have agreed to reduce the hours to those shown above.

These premises held a licence from November 2005 to May 2010 when the company holding the licence was dissolved, thereby rendering the premises licence void. This application is to replace that licence and to continue to operate in a very similar manner as a small shop and café/restaurant. The times of the old licence were:

Sale of Alcohol (on and off sales)

Monday to Saturday 10:00 hours – 23:00 hours Sunday 12:00 hours – 22:30 hours

Hours premises is open to the public:

There were no restrictions on the opening times.

3.5 A map showing the relevant premises is included as **Appendix 2.**

4.0 Licensing Policy and Government Advice

- 4.1 The Council has adopted a licensing policy and this is available from the Licensing Section, and at the hearing. The revised policy came into effect on the 7th January 2008.
- 4.2 Relevant Sections of the policy are brought to the attention of Members within the Licensing Officers report.

- 4.3 The Home Secretary has issued Guidance under Section 182 of the Licensing Act 2003. This is available on the Government's website, www.homeoffice.gov.uk. It was last revised on the 12th October 2010.
- 4.4 Relevant Sections of this advice are brought to Members attention within the Licensing Officers report. Members should note however, than in some areas Tower Hamlets, after a proper consideration of local circumstances, has not followed the Government's advice, or has developed it further.

5.0 Representations

- 5.1 All representations have to meet basic legal and administrative requirements. If they fail to do so they cannot be accepted. When rejected the person sending in the representation must be written to, and an explanation for rejection given in writing
- 5.2 Interested party as defined in Section 13 (3) of the Licensing Act 2003 is limited to persons living in the vicinity of the premises, their representatives and local businesses in the vicinity of the premises and their representatives. Essentially, the interested party making the representation should show by what they say that they, or those they represent are sufficiently close to be personally affected by the application.
- 5.3 Only a responsible authority or an interested party can make a representation. Both of these terms are defined by statute, in Section 13 of the Licensing Act 2003.
- 5.4 There are two tests for an interested party and only one for a responsible authority. The two tests are contained in Section 18 of the Act.
- 5.5 All representations must be "about the likely effect of the grant of the premises licence on the promotion of the licensing objectives." Likely means something that will probably happen, i.e. on balance more likely than not
- 5.6 Representations by responsible authorities do not have to meet the second test of not being vexatious and frivolous. Interested parties and their representatives have to meet this test.
- 5.7 The Home Office recommends that in borderline cases, the benefit of the doubt should be given to the interested party making the representation.
- 5.8 All the representations in this report have been considered by the relevant officer (Licensing Services Manager) and determined to have met the requirements of the Licensing Act 2003.

- 5.9 This hearing is required by the Licensing Act 2003, because relevant representations have been made by the following: Local Residents see **Appendices 3**.
- 5.10 All of the responsible authorities have been consulted about this application. They are as follows:
 - The Metropolitan Police
 - The LFEPA (the London Fire and Emergency Planning Authority).
 - Planning
 - Health and Safety
 - Noise (Environmental Health)
 - Trading Standards
 - Child Protection
- 5.11 In addition the application was required to be advertised in a local newspaper and by a blue poster. Only objections that relate to the following licensing objectives are relevant:
 - the prevention of crime and disorder
 - public safety
 - the prevention of public nuisance
 - the protection of children from harm
- 5.12 The objections cover allegations of:
 - Anti social behaviour from patrons leaving the premises
 - Acting as a magnet attracting the young who then engage in antisocial behaviour
 - Disturbance from patrons leaving the premises on foot
 - Close proximity to residential properties.
- 5.13 There are strict time limits to any representations. The time limits are contained in The Licensing Act 2003 (Premises licences and club premises certificates) Regulations 2005.

6.0 Licensing Officer Comments

- 6.1 The Licensing Section is not a responsible authority and therefore has no ability to make any relevant representations. The following therefore is intended simply to advise Members of the relevant aspects of the Boroughs Licensing Policy, guidance from the Secretary of State, legislation and good practice. Members may depart from the Council's Licensing Policy and/or Government advice, provide they consider it appropriate to do so, and have clear reasons for their decision.
- 6.2 Guidance issued under section 182 of the Licensing Act 2003
 - ❖ As stated in the guidance it is "provided for licensing authorities carrying out this their functions." It is a key mechanism for promoting best practice, ensuring consistent application and promoting fairness (1.6).

Also "so long as the guidance has been properly and carefully understood and considered, licensing authorities may depart from it if they have reason to do so." When doing so licensing authorities will need to give full reasons for their actions (1.7).

- Also Members should note "A Licensing Authority may depart from its own policy if the individual circumstances of any case merit such a decision in the interests of the promotion of the licensing objectives." (1.10)
- Conditions may not be imposed for the purpose other than the licensing objectives.
- Necessary conditions should emerge from a risk assessment by the applicant, which should then be reflected in the operating schedule (10.7).
- The Licensing Authority may only impose such conditions as are necessary for meeting the licensing objectives.
- ❖ It is Government policy that facilities for people and performers with disabilities should be provided at places of entertainment. (S. 10.24).
- ❖ The Government has stated "there is no general presumption in favour of lengthening licensing hours and the four licensing objectives should be paramount at all times. Where there are objections to an application and the committee believes that changing the licensing hours would undermine the licensing objectives, they may reject the application or grant it with appropriate conditions and/or different hours from those requested." (10.20)
- Mandatory conditions must be imposed (10.43) and censorship avoided (10.31).
- Routine conditions about drink promotions are not permitted but can be imposed in an appropriate circumstances (10.38). The Office of Fair Trading's Advice also needs to be considered, namely that minimum prices setting is not permitted.
- 6.3 The Licensing Act 2003 permits children of any age to be on the premises which primarily sells alcohol providing they are accompanied by an adult. It is not necessary to make this a condition.
- 6.4 In all cases the Members should make their decision on the civil burden of proof, that is "the balance of probability."
- 6.5 In all cases Members should consider whether or not primary legislation is the appropriate method of regulation and should only consider licence conditions when the circumstances in their view are not already

- adequately covered elsewhere.
- 6.6 The Government has advised that "In the context of preventing public nuisance it is again essential that conditions are focused on measures within the direct control of the licence holder. Conditions relating to public nuisance caused by anti-social behaviour of customers once they are beyond the control of the licence holder or premises management cannot be justified and will not serve the licensing objectives." (2.38)
- 6.7 The Council's Licensing Policy generally expects applicants to address the licensing objectives and discuss how to do this with the relevant responsible authorities.
- 6.8 In **Appendices 4-6** Members are given general advice, and also have explanations of the Council's Licensing Policy, Government advice and other legislation relating to the matters previously identified.

7.0 Exemptions

- 7.1 There are a number of statutory exemptions from the operation of the Licensing Act 2003, and Members need to bear these in mind.
- 7.2 Schedule 1 Part 2 of the Act states that entertainment in churches, Morris dancing (and accompanying music if live and unamplified) and incidental music are not licensable activities-that is no conditions can be set for them.
- 7.3 Acts of religious worship, wherever performed are not licensable.
- 7.4 Section 177, (1) and (2) of the Act provides that where a premises (or club) is licensed for alcohol consumption on the premises and is primarily thus used, and the permitted capacity does not exceed 200, additional conditions relating to the music should only relate to public safety or the prevention of crime (or both). That is they should not relate to any "noise nuisance."
- 7.5 Section 177 (4) provides that where a premises licence (or club) has a capacity of not more than 200 and the only music is unamplified live music between 08 00 hrs and midnight, no additional conditions should be set relating to the music.
- 7.6 Section 177 can be disapplied on a licence review if it is proportionate to do so.

8.0 Legal Comments

8.1 The Council's legal officer will give advice at the hearing.

- 9.0 Finance Comments
- 9.1 There are no financial implications in this report.

10.0 Appendices

Appendix 1 A copy of the application. Appendix 2 Maps of the area. Appendix 3 Representations of Local residents. Appendix 4 Licensing Officer comments on anti-social behaviour from patrons leaving the premises. Appendix 5 Licensing Officer comments on acting as a magnet attracting the young who then engage in anti-social behaviour. Appendix 6 Licensing Officer comments on access and egress problems.

Appendix 1



RECEIPT / INVOICE NO. FEE REQUIRED: Date: Initials:

This form should be completed and forwarded to: Licensing Section, Mulberry Place (AH), PO Box 55739, 5 Clove Crescent, London E14 1BY with a cheque for the correct fee, made payable to the London Borough of Tower Hamlets.

Application for a premises licence to be granted under the Licensing Act 2003

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form.

If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in <u>black ink</u>. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

INVe (Insert name(s) of applicant) MOMED AHMED VERDE AT RIVERSIDE LTD

apply for a premises licence under section 17 of the Licensing Act 2003 for the premises described in Part 1 below (the premises) and I/we are making this application to you as the relevant licensing authority in accordance with section 12 of the Licensing Act 2003.

Part 1 - Premises details

Postal address of premises or, if no UNIT 3, THE 45 NARROW LONDON	ne, ordnance survey map reference or description MOSAIC STREET 2 5 OCT 2010
Post town E14	Post code &DN
Telephone number at premises (if an	
Non-domestic rateable value of premi	ses £ 13,45 27,750

Part 2 - Applicant details

Please	e state whether you are applying for a premises I	licence as	
a)	Pleas an individuals*	se tick ⊓yes ☐ Please complete section (A)	
b)	a person other than an individual *		
	i. as a limited company	please complete section (B)	
	ii. as a partnership	please complete section (B)	
	iii. as an unincorporated association or	please complete section (B)	
	iv. other (for example a statutory corporation)	please complete section (B)	
c)	a recognised club	please complete section (B)	
d)	a charity	please complete section (B)	
∋)	the proprietor of an educational establishment	please complete section (B)	
)	a health service body	please complete section (B)	
1)	an individual who is registered under Part 2 of the Care Standards Act 2000 (c14) in respect of an independent hospital	please complete section (B)	
)	the chief officer of police of a police force in England and Wales	☐ please complete section (B)	
f you ar	re applying as a person described in (a) or (b) ple	ease confirm:	
l am c	arrying on or proposing to carry on a business wises for licensable activities; or	Plages tick C yes	
lam m	naking the application pursuant to a statutory function or a function discharged by virtue of Her Majesty's	s prerogative	

(A) INDIVIDUAL A	APPLICANTS (fill in as a	pplicable)	
	Miss	Ms Other tit	le mple, Rev)
Surname		First names	
I am 18 years old o	or over		Please tick □ yes
Current postal address if different from premises address	t		
Post Town		Postcode	
Daytime contact tel	ephone number		
E-mail address (optional)			
SECOND INDIVIDUAL	. APPLICANT (if applica	able)	
Mr Mrs	☐ Miss ☐ M	s Other title	
Surname		(for examp	le, Rev)
		First names	,
I am 18 years old or o	over		Please tick □ yes □
Current postal address if different from premises address			
Post Town		Postcode	
Daytime contact telep	hone number		
E-mail address (optional)			

B) OTHER APPLICANTS

Please provide name and registered address of applicant in full. Where appropriate please give any registered number. In the case of a partnership or other joint venture (other than a body corporate), please give the name and address of each party concerned.

	• •
Name v	VERDE @ RIVERSIDE LIMITED
Address	
Registered n	number (where applicable)
	6492825
Description of	of applicant (for example partnership, company, unincorporated association etc)
	COMPANY
Telephone nu	umber, if any
E-mail (option	nal)

Part 3 Operating Schedule

When do you want the premises licence to start?	Day Month Year 2 2 1 1 2 c 1 0
If you wish the licence to be valid only for a limited period, when do you want it to end?	Day Month Year
If 5,000 or more people are expected to attend the premises at any one time, please state the number expected to attend.	

Please give a general description of the premises (please read guidance note1)

CAPE & SHOP

What licensable activities do you intend to carry on from the premises? (Please see sections 1 and 14 of the Licensing Act 2003 and Schedule 1 and 2 to the Licensing Act 2003)

Provision of regulated entertainment

a) plays (if ticking yes, fill in box A)	Please tick ☐ yes
b) films (if ticking yes, fill in box B)	
c) indoor sporting events (if ticking yes, fill in box C)	
d) boxing or wrestling entertainment (if ticking yes, fill in box D)	_
e) live music (if ticking yes, fill in box E)	
f) recorded music (if ticking yes, fill in box F)	
g) performances of dance (if ticking yes, fill in box G)	
h) anything of a similar description to that falling within (e), (f) or (g)	
(if ticking yes, fill in box H)	
Provision of entertainment facilities for:	
i) making music (if ticking yes, fill in box I)	
j) dancing (if ticking yes, fill in box J)	
k) entertainment of a similar description to that falling within (i) or (j)	
(if ticking yes, fill in box K)	
Provision of late night refreshment (if ticking yes, fill in box L)	
Supply of alcohol (if ticking yes, fill in box M)	Image: Control of the

In all cases complete boxes N, O and P

<u> </u>			Will the performance of a play take place	Indoors
Plays Standard days and timings (please read guidance note 6)			indoors or outdoors or both - please tick (please read guidance note 2)	Outdoors
	Start	Finish		Both
Day	Start	, ,,,,,,,,,	Please give further details here (please red gu	idance note 3)
Mon			FIEASE GIVE INITIAL GOVERNMENTS OF	
Tue				
Wed			State any seasonal variations for performing note 4)	plays (please read guidance
Thur	Consistent			
Fri			Non standard timings. Where you intend to performance of plays at different times to the	use the premises for
•	A. S. C.		the left, please list (please read guidance note	5)
Sat				
Sun				

Films Standard days and timings (please read guidance note 6)		s (please read	Will the exhibition of a film take place indoors or outdoors or both - please tick (please read guidance note 2)	Indoors
			(please read guidance note 2)	Both
Day	Start	Finish		
Mon			Please give further details here (please red guida	Ince note 3)
Tue				
Wed	led		State any seasonal variations for exhibition of films (please read guidance note 4)	
Thur				
Fri			Non standard timings. Where you intend to use the premises for exhibition of films at different times to those listed in the column left, please list (please read guidance note 5)	
Sat				
Sun				

	porting events days and timings note 6)	s (please read	Please give further details here (please red guidance note 3)
Day	Start	Finish	
Mon			
Tue			State any seasonal variations for indoor sporting events (please read guidance note 4)
Wed			
Thur			Non standard timings. Where you intend to use the premises for indoor sporting events at different times to those listed in the column on the left, please list (please read guidance note 5)
Fri			
Sat			
Sun			

D

Boxing or wrestling entertainment Standard days and timings (please read guidance note 6)			Will the Boxing or wrestling entertainment take place indoors or outdoors or both - please tick (please read guidance note 2)	Indoors
Day	Start	Finish		Both
Mon			Please give further details here (please red guidance note 3)	
Tue				
Wed			State any seasonal variations for boxing or wrestling entertainment (please read guidance note 4)	
Thur				
Fri			Non standard timings. Where you intend to use the premises for boxin or wrestling entertainment at different times to those listed in the column on the left, please list (please read guidance note 5)	
Sat				
Sun				:
Sat			or wrestling entertainment at different times to the	ose list

E

Live music Standard days and timings (please read guidance note 6)		s (please read	Will the performance of live music take place indoors or outdoors or both – please tick [Y] (please read guidance note 2)	Indoors Outdoors
Day	Start	Finish		Both
Mon			Please give further details here (please read guidance	
Tue				
Wed			State any seasonal variations for the performance of live music (please read guidance note 4)	
Thur				
Fri			Non standard timings. Where you intend to use the premises for the performance of live music at different times to those listed in the column on the left, please list (please read guidance note 5)	
Sat				
Sun				
Sun				

F

Recorded music Standard days and timings (please read guidance note 6)		s (please read	Will the playing of recorded music take place indoors or outdoors or both – please tick [Y] (please read guidance note 2)	Indoors Outdoors
Day	Start	Finish		Both
Mon			Please give further details here (please read guidance note 3)	
Tue				
Wed			State any seasonal variations for playing recorded music (please read guidance note 4)	
Thur				
Fri			Non standard timings. Where you intend to use the premises for the playing of recorded music entertainment at different times to those lister in the column on the left, please list (please read guidance note 5)	
Sat				•
Sun				

G

Performances of dance Standard days and timings (please read guidance note 6)		s (please read	Will the performance of dance take place indoors or outdoors or both – please tick [Y] (please read quidance note 2)	Indoors Outdoors
			(please read guidance note 2)	
Day	Start	Finish		Both
Mon			Please give further details here (please read guidance	
Tue				
Wed			State any seasonal variations for the performance of dance (please rear guidance note 4)	
Thur				
Fri			Non standard timings. Where you intend to use the premises for the performance of dance entertainment at different times to those listed in the column on the left, please list (please read guidance note 5) 5)	
Sat				
Sun				

Н

Anything of a similar description to that falling within (e), (f) or (g) Standard days and timings (please read guidance note 6)		i) s (please read	Please give a description of the type of entertainment you will be providing	
Day	Start	Finish	,	
Mon			Please give further details here (please read guidance note 3)	
Tue				
Wed			State any seasonal variations for entertainment of a similar description to that falling within (e), (f) or (g) (please read guidance note 4)	
Thur				
Fri			Non standard timings. Where you intend to use the premises for the entertainment of similar description to that falling within (e), (f) or (g) at different times to those listed in the column on the left, please list (please read guidance note 5)	
Sat			Total gallouries field of	
Sun				

Provision of facilities for dancing Standard days and timings (please read guidance note 6)			Please give a description of the facilities for dan providing	cing you will be
			Will the facilities for dancing be indoors or outdoors or both – please tick [Y] (please read quidance note 2)	Indoor
				Outdoor
				Both
Day	Start	Finish	Please give further details here (please read guid	ance
Mon			Flease dive intries deresis trate (brease lead gold	
Tue				e dancing (plasse read
Wed			State any seasonal variations for the facilities for guidance note 4)	in darreing (please read
Thur				
Fri			Non standard timings. Where you intend to use facilities for dancing entertainment at different to column on the left, please list (please read guidants)	imes to those listed in the
Sat				
Sun				

K

Provision of facilities for entertainment of a similar description to that falling within I or J Standard days and timings (please read guidance note 6)			Please give a description of the type of entertainment facility you will be providing		
			Will the entertainment facility be indoors or outdoors or both – please tick [Y] (please read guidance note 2)	Indoor	
Day	Start	Finish		Both	
Mon		T Mon	Please give further details here (please read guidance		
Tue					
Wed			State any seasonal variations for the provision of entertainment of a similar description to that fall	of facilities for ling within i or k (please	
Thur			read guidance note 4)		
ri			Non standard timings. Where you intend to use provision of facilities for entertainment of a simil falling within I or J at different times to those list	as donordada - t - tt -	
Sat			left, please list (please read guidance note 5	b)	
un					
	a Propi de como cala granquem, descrito Principal de del como em protes Pr				

L

Late night refreshment Standard days and timings (please read guidance note 6)		• (1	Will the provision of late night refreshment take place indoors or outdoors or both – please tick [Y] (please read guidance note 2)	Indoors
Day	Start	Finish		Both
Mon			Please give further details here (please read gui	idance
Tue				
Wed			State any seasonal variations for the provision (please read guidance note 4)	of late night refreshment
Thur				
Fri			Non standard timings. Where you intend to use provision of late night refreshment at different to column on the left, please list (please read guida	imes to those listed in the
Sat				
Sun				

M		E AME	NDED TIMES FROM ALAN	\overline{X}	***************************************
Supply of alcohol Standard days and timings (please read guidance note 6)		(please read	Will the supply of alcohol be for consumption – please tick [Y] (please read guidance note 7)	On the premises	
				Off the premises	
Day	Start	Finish		Both V	_
Mon	08:00	23:00	Please give further details here (please read guida	nce	***************************************
Tue					
, 40	08:00	23:00			
Wed	08:00	23:00	State any seasonal variations for the supply of all	cohol (please read	
	08.80	12.00	guidance note 4)		
Thur	08:00	2300			
Fri	08:00	23:00	Non standard timings. Where you intend to use to supply of alcohol at different times to those listed	ne premises for the in the column on the	
			left, please list (please read guidance note 5)		
Sat	08:00	23:00			
Sun	08:00	23:00			
					- 1

Box M continues on the next page...

State the name and details of the individual whom you wish to specify on the licence as premises supervisor Name ALL ISLAM Address Personal Licence number(if known) Issuing licensing authority (if known) Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 8)

Box M continued

0

Hours premises are open to the public Standard timings (please read guidance note 6)		re	State any seasonal variation (please read guidance note 4)
		se read	
Day	Start	Finish	1
Mon	08:00	23:30	
Tue	08:00	23:30	
Wed	08:00	2330	
Thur	0800	23:30	Non standard timings. Where you intend to the premises to be open at different times to those listed in the column on the left, please list (please
			read guidance note 5)
Fri	08:00	23:30	
Sat	0800	2330	
Sun	08:00	23.30	

Describe the steps you intend to take to promote the four licensing objectives:

a) General – all four licensing objectives (b,c,d,e) (please read guidance note 9)

SEE BELOW

b) The prevention of crime and disorder

- 1. DO NOT SERVE UNDERAGE CHILDREN
- 2. SERVE IN A RESPONISBLE MANNER MANNER

c) Public safety

1. NET SERVING ALCOHOL OR REFUSING TO SERVE ALCOHOL WHO IS ALREADY INTOXICATED AND IS LIKELY TO CAUSE HARM TO OTHERS

d) The prevention of public nuisance

NOT TO SERVE OR REFUSE THE CALE OF ALCHOL TO GROUPS OR ANY PERSONS THAT ARE LIKELY TO CAURE NUISANCE

e) The protection of children from harm

- DO NET SERVE OR SELL ALCHOL TO UNDERAGE CHILDREN
- ADOPT A STRICT AGE POLICY OF 21
- CHECK IDENTIFICATION OF PROOF OF AGE

You have completed part 3 of this form. Below is a checklist for your assistance.

CHECKLIST:

- I have made or enclosed payment of the fee
- I have enclosed the plan of the premises

Please tick □ yes

- I have sent copies of this application and the plan to responsible authorities and others where applicable
- I have enclosed the consent form completed by the individual I wish to be Premises

 Supervisor, if applicable
- I understand that I must now advertise my application
- I understand that if I do not comply with the above requirements my application will be rejected

Part 4 - Signatures (please read guidance note 10)

IT IS AN OFFENCE, LIABLE ON CONVICTION TO A FINE UP TO LEVEL 5 ON THE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS **APPLICATION**

Signature	signing on behalf of the applicant please state in what capacity.
Date	22-10-2010
Capacity	DIRECTOR
For joint appigent. (pleasapacity.	plications signature of 2 nd applicant or 2 nd applicant's solicitor or other authorised ise read guidance note 12). If signing on behalf of the applicant please state in what
Signature	
ate	
anacity	
apacity	
Contact nam	ne (where not previously given) and postal address for constant
Contact nam	ne (where not previously given) and postal address for correspondence associated plication (please read guidance note 13)
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Contact name of the second sec	Post code
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FOR OFFICE USE

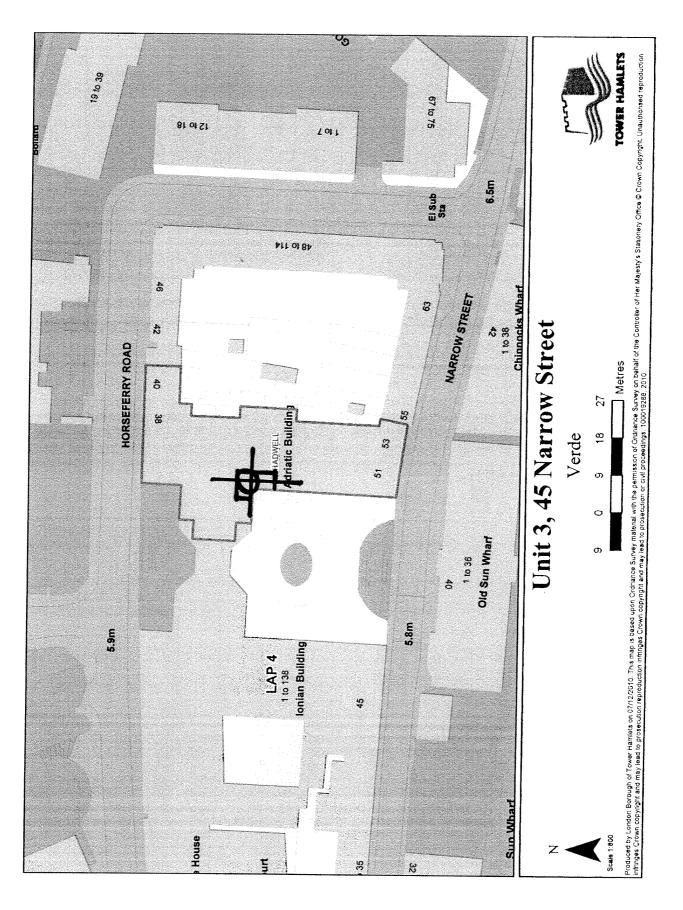
RECEIPT / INVOICE NO. FEE REQUIRED: Date: Initials:

This form should be completed and forwarded to: Licensing Section, Mulberry Place (AH), PO Box 55739, 5 Clove Crescent, London E14 1BY with a cheque for the correct fee, made payable to the London Borough of Tower Hamlets.

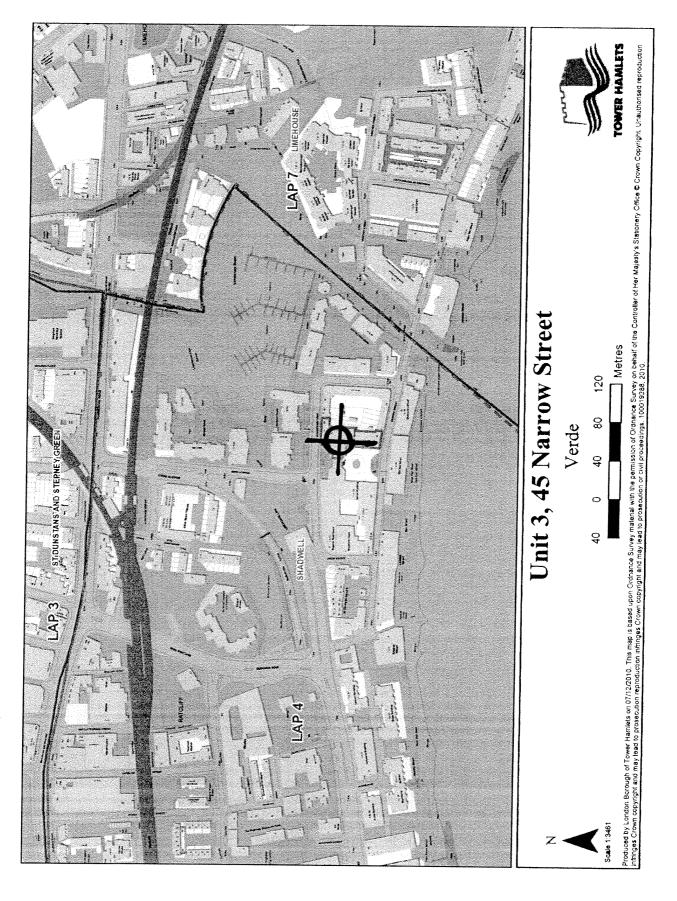
Consent of individual to being specified as premises supervisor

1 ISLAM ALI	
[full name of prospective premises supervisor]	
of	
[home address of prospective premises supervisor	·····
hereby confirm that I give my consent to be specific relation to the application for	
	TIL OF ALCOHOL [type of application]
by MOMED AHMED	[name of applicant]
relating to a premises licence	[number of existing licence, if any]
for 45 NARROW STREET,	
MOSAIC LONDON EIY 8	oN.
and any premises licence to be granted or varied in	•
by MOMED AHMED	
concerning the supply of alcohol at45. NACC	
THE MOSAIC LONDON EIL	*
name and address of premises to which application	relates).
	TRADISTORY
	2 5 GET 2813
1:\Licensing\Word97\2003 Lic Act_Templates\DPS\DPS.002.doc	LICENSING

I also confirm that I am applying for, intend to apply for or currently hold a personal licence, details of which I set out below.	
Personal licence number	
[insert personal licence number, if any]	•
Personal licence issuing authority [insert name and address and telephone number of personal licence issuing authority, if any]	
signed	
TSLAM ALI name (please print)	
22-10-2010 dated	



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LBTH TRADING STANDARDS - 9 NOV 2010

M. Oliver Wunde & Dessi Petkova

Jackie Randall

Tower Hamlets Licensing Section Mulberry Place (AH) PO Box 55739 5 Clove Crescent London E14 1BY LICENSING

6th November 2010

Dear Jackie.

Re: Licensing Act 2003 and the Verde 45 Narrow Street E14 New Premises Application

We are writing in objection of Verde's recent application to the Council to allow Verde to serve alcohol on and off premises between 8am and 11pm. We are certain that approval of Verde's application would seriously undermine the quality of life of the residents of the Mosaic residential development by promoting the loitering of intoxicated persons, worsening the current noise disturbance problems in our development (especially during late nights) and conflict with the current usage of the area by families and especially children living in our development.

Aside from Verde, our development supports two other eating establishments located in the same residential courtyard (La Figa restaurant and Veranda Bar & Indian restaurant), which operate until 11pm. As our balcony is one of many that face the courtyard, we can clearly observe and hear groups of intoxicated customers staggering out of La Figa at around 11pm-12am on a regular basis, often standing around, talking loudly, joking and shouting, with the noise reverberating up quite clearly and disturbing the residents' sleep. In summer, the situation is worse since La Figa sets out customer tables in the courtyard, which effectively becomes an extension of the restaurant without the residents having any say about this or being able to do anything about the disturbance created by the customers. This situation will certainly become intolerable if Verde is also permitted to serve alcohol on and especially off premises.

Furthermore, Verde currently functions as one of the few food shops in the Narrow Street area, where one can buy both food/snacks and alcohol. This seems to have caused it to be an area where groups of teenagers tend to congregate near the sitting area around the fountain, which is a few metres away from Verde. We have already called the Council regarding the noise disturbance caused by these congregations and were advised to call the police due to the potential concerns about drink and anti-social behaviour associated with such gatherings. We did not see any evidence of Verde's management acting on this problem or expressing any concern for the residents in the flats surrounding their establishment. This situation is likely to become worse if Verde is permitted to serve alcohol as it will create an area where intoxicated people and teenagers are encouraged to loiter near the Ionian and Adriatic building entrances, causing potentially dangerous situations. We have already seen such a case near La Figa

where several teenagers and La Figa customers verbally abused each other outside the doors of the restaurant, which was quite audible to everyone in the courtyard.

Finally, it is obvious that the situations described above are incompatible with the courtyard area being used by families and children. The presence of intoxicated Verde patrons, as well as shouting and noise continuing late into the night and broken bottles do not, in our mind, create an inviting area, which was specifically created for residents to enjoy.

We have spoken to the concierge located in the Ionian building of the Mosaic development about these disturbances and he has confirmed that they do occur regularly but that there is nothing he can personally do about them. Therefore, we sincerely hope that the Council steps in to protect the interests of the Mosaic development residents by preventing yet another eating establishment in the development serving alcohol and thereby creating potentially dangerous situations in close proximity to the building entrances and taking away our enjoyment of the communal courtyard.

Thank you very much for your consideration!

Kind regards,

Dessi Petkova M. Oliver Wunde

Anti-Social Behaviour From Patrons Leaving The Premises

General Advice

Members need to bear in mind that once patrons have left a premises they are no longer under direct control. Members will need to be satisfied that there is a link between the way the premises is operating and the behaviour that is complained of. An example of this would be that irresponsible drinking is being encouraged. Before deciding that any particular licensing conditions are proportionate, Members will also need to be satisfied that other legislation is not a more effective route. For example, if the problem is drinking in the street it may be that the Council should designate the area as a place where alcohol cannot be consumed in public.

Members may also wish to consider whether the hours of opening relate to any problems of anti-social behaviour.

If Members believe that there is a substantial problem of anti-social behaviour and it cannot be proportionately addressed by licensing conditions they should refuse the application.

Licensing Policy

The policy recognises that other legislation or measures may be more appropriate but also states that licensing laws are "a key aspect of such control and will always be part of an overall approach to the management of the evening and night time economy." (See Section 4.10 and 4.11 of the Licensing Policy).

The Licensing Authority expects the applicant to have addressed all crime and disorder issues relating to the premises in their operating schedule and to have sought appropriate advice. (See Sections 5.2 of the Licensing Policy)

The Licensing Authority will consider attaching conditions to deter crime and disorder and these may include Conditions drawn from the Model Poll of Conditions relating to Crime and Disorder. (See Appendix 2 Annex D of the Licensing Policy). In particular Members may wish to consider (this list is not exhaustive):

- Bottle Bans
- · Plastic containers
- CCTV (outside the premises)
- · Restrictions on open containers for "off sales"
- · Proof of Age scheme
- Crime prevention notices

- Drinks promotions-aimed at stopping irresponsible promotions
- Signage

Cumulative Impact

There is a process by which the Licensing Authority can determine that an area is saturated following representations. However, the process for this involves wide consultation and cannot come from representations about a particular application. (See Section 6 of the Licensing Policy).

Police Powers

The Licensing Act 2003, Part 8 gives a senior police officer the power to close a premises for up to 24 hours where the officer believes there is, or is likely to be disorder on or in the vicinity and closure is necessary in the interests of public.

Guidance Issued under Section 182 of the Licensing Act 2003.

The pool of conditions, adopted by the council is recommended (13.20). The key role of the police is acknowledged (2.2).

Conditions attached to licences cannot seek to manage the behaviour of customers once they are beyond the direct management of the licence holder, but can relate to the immediate vicinity of the premises as they seek entry or leave (2.4).

Conditions are best targeted on deterrence and preventing crime and disorder (S.2.6) communication, police liaison, no glasses are all relevant (s.2.7-2.11). There is also guidance issued around the heading of "public nuisance as follows"

The pool of conditions, adopted by the council is recommended (Annexe D). Licence conditions should not duplicate other legislation (1.16).

Necessary and appropriate conditions should normally focus on the most sensitive periods and may address disturbance as customers enter or leave the premises (2.36) but it is essential that conditions are focused on measures "within the direct control of the licence holder" (2.38).

Other Legislation

Crime and Disorder Act 1998

The Council has a duty under Section 17 of the Crime and Disorder Act 1998 to do all it reasonably can to prevent crime and disorder.

The Act also introduced a wide range of measures designed to address antisocial behaviour committed by adults and young people. These include:

- · Anti-Social Behaviour Orders
- Child Curfew Schemes
- Truancy
- · Parenting Orders
- Reparation Orders
- Tackling Racism

Acting As A Magnet Attracting The Young Who Then Engage In Anti-Social Behaviour

General Advice

Members will need to consider whether any of the problems alleged to be associated with young people are the responsibility of the premises. Are they encouraging gangs in any way? If not, there may not be any proportionate conditions that can be applied? Are these patrons of the premises?

If Members believe that there is a substantial problem of anti-social behaviour and it cannot be proportionately addressed by licensing conditions they should refuse the application. However, hours may be an important issue.

Licensing Policy

The policy recognises that other legislation or measures may be more appropriate (in relation to the behaviour of patrons who have left the premises) but also states that licensing laws are "a key aspect of such control and will always be part of an overall approach to the management of the evening and night time economy." (See Section 4.10 and 4.11 of the Licensing Policy).

The Licensing Authority expects the applicant to have addressed all crime and disorder issues relating to the premises in their operating schedule and to have sought appropriate advice. (See Sections 5.2 of the Licensing Policy)

The Licensing Authority will consider attaching conditions to deter crime and disorder and these may include Conditions drawn from the Model Poll of Conditions relating to Crime and Disorder. (See Appendix 2 Annex D of the Licensing Policy). In particular Members may wish to consider (this list is not exhaustive):

- CCTV (outside the premises)
- Restrictions on open containers for "off sales"
- · Proof of Age scheme
- Crime prevention notices
- Drinks promotions-aimed at stopping irresponsible promotions
- Signage

Cumulative Impact

There is a process by which the Licensing Authority can determine that an area is saturated following representations. However the process for this involves wide consultation and cannot come from representations about a particular application. (See Section 6 of the Licensing Policy). Police Powers

The Licensing Act 2003, Part 8 gives a senior police officer the power to close a premises for up to 24 hours where the officer believes there is, or is likely to be disorder on or in the vicinity and closure is necessary in the interests of public.

Guidance Issued under Section 182 of the Licensing Act 2003

Conditions can be imposed for large capacity "vertical consumption" premises (10.40).

Other Legislation

Crime and Disorder Act 1998

The Council has a duty under Section 17 of the Crime and Disorder Act 1998 to do all it reasonably can to prevent crime and disorder.

Anti-Social Behaviour Act 2003

The Act also introduced a wide range of measures designed to address antisocial behaviour committed by adults and young people. These include:

- Anti-Social Behaviour Orders
- Child Curfew Schemes
- Truancy
- Parenting Orders
- Reparation Orders
- Tackling Racism

Access and Egress problems

Such as:

Disturbance from patrons arriving/leaving the premises on foot Close proximity to residential properties

General Advice

In considering concerns relating to disturbance from egress, Members need to be satisfied that the premises under consideration has been identified as the source of the actual or potential disturbance. If they are satisfied that this is a problem, then proportionate conditions should be considered.

The hours of operation also need to be considered.

If Members believe that there is a substantial problem concerning egress and it cannot be proportionately addressed by licensing conditions, they should refuse the application.

Licensing Policy

The policy recognises that noise nuisance can be an issue, especially if a premises is open late at night. (See Section 8.1 of the Licensing Policy).

The Licensing Authority expects the applicant to have addressed all nuisance issues relating to the premises in their operating schedule and to have sought appropriate advice from the Council's Environmental Health Officers. (See Section 8.2 of the Licensing Policy).

The policy also recognises that staggered closing can help prevent problems at closure time (See Section 12.10).

However, while all applications will be considered on their merits, consideration will be given to imposing stricter conditions in respect of noise control where premises are situated close to local residents. (See Section 12.10)

The Council has adopted a set of framework hours (See 12.8 of the licensing policy). This relates to potential disturbance caused by late night trading.

The Licensing Authority will consider attaching conditions to prevent nuisance and these may include Conditions drawn from the Model Pool of Conditions relating to the prevention of Public Nuisance. (See Appendix 2 Annex G of the Licensing Policy). In particular Members may wish to consider (this list is not exhaustive):

 hours of opening (this needs to be balanced against potential disorder caused by artificially early closing times

- Whether certain parts should close earlier than the rest (for example a "beer garden", or restricted in their use
- Whether or not certain activities should have to close at an early hour, for example live music
- Conditions controlling noise or vibration (for example, noise limiters, keeping doors and windows closed).
- Prominent clear and legible notices at all exits requesting the public to respect the needs of local residents and leave the premises and area quietly

Guidance Issued under Section 182 of the Licensing Act 2003

The pool of conditions, adopted by the council is recommended (Annex G). The prevention of public nuisance could include low-level nuisance, perhaps affecting a few people living locally as well as major disturbance affecting the whole community. (2.33).

Licence conditions should not duplicate other legislation (1.16).

Necessary and appropriate conditions should normally focus on the most sensitive periods and may address disturbance as customers enter or leave the premises (2.36) but it is essential that conditions are focused on measures within the direct control of the licence holder" (2.38).

In certain circumstances conditions relating to noise in the immediate vicinity of the premises may also prove necessary to address any disturbance anticipated as customers enter and leave (2.36).

However, it is essential that conditions are focused on measures within the direct control of the licence holder. Conditions relating to behaviour once they are beyond the control of the licence holder cannot be justified. (2.38)